

PUBLIC COMMENT HEARING  
ON THE PROPOSED PERMANENT PHYSICIAN  
ASSISTANT ADMINISTRATIVE RULE AMENDMENTS  
OKLAHOMA ADMINISTRATIVE CODE 435:15

SUBCHAPTERS 1,3, 5 AND 11

HELD ON OCTOBER 5, 2022

AT 9:00 A.M.

STATE OF OKLAHOMA BOARD OF MEDICAL

LICENSURE AND SUPERVISION

101 NORTHEAST 51st STREET

OKLAHOMA CITY, OK 73105

Board Staff: Lyle Kelsey, Executive Director  
Barbara Smith, Executive Secretary  
Linda Hall, Executive Assistant

REPORTED BY: JANA C. HAZELBAKER, CSR

1 (On October 5, 2022, the following  
2 proceedings were had.)

3 MR. KELSEY: Okay. Good morning.  
4 Appreciate all of you being here.

5 My name is Lyle Kelsey. I'm the director  
6 of the Oklahoma Medical Board.

7 To my left is Barbara Smith, who is  
8 executive secretary.

9 To my right is Linda Hall, who is  
10 administrative assistant, be helping this morning, as  
11 well.

12 And then we have a court reporter, Jana  
13 Hazelbaker. Nice to have you with us. And so she  
14 will be taking an official transcript of this  
15 morning's comments and will make those available,  
16 too.

17 So welcome again to everybody in attendance  
18 this morning, taking time out of your workday and  
19 attending here.

20 As of yesterday we received 146 written  
21 responses. Copies of those will be tabulated and  
22 electronically available by email upon request. So  
23 you might make note of that.

24 Public hearing will be transcribed, as I  
25 mentioned, and available to those upon request as

1 well after that is transcribed.

2 Pursuant to the notice published by the  
3 Secretary of State, PA Rules Subchapter 1, 3, 5 and  
4 11 will be considered the talking points for this  
5 morning.

6 Here are some of the guidelines for this  
7 hearing. We closed the sign-up list at 9:05, so if  
8 you were in the line at 9:05 you will be allowed to  
9 speak.

10 In fairness to everybody, we're taking the  
11 speakers in the order of their sign-up list. When  
12 your name is called, please come up to the center  
13 chair at the counter and you will have three minutes  
14 to deliver your comments. We'll take a timed  
15 presentation. At one minute left, the yellow light  
16 will go on, and then at three minutes the red light  
17 will go on. So just be aware of the time. We're not  
18 going to be sticklers about it, but at the same  
19 time -- just to give everybody a fair amount of time.

20 And then we'll call up the next person  
21 after that.

22 If you have written comments that you're  
23 speaking today, go ahead and sign those and date them  
24 and put them at the end of the -- at your right to  
25 the table there by Ms. Smith and we'll take those in

1     accordance as well.

2             Also, if your name is called and you decide  
3     not to speak, let us know and we will call the next  
4     person on the list.

5             If, again, your comments are in writing and  
6     you just decide not to speak this morning, you can  
7     also date and sign the written comments, put them at  
8     the counter to the right side by Ms. Smith and we'll  
9     call the next person.

10            I don't think I need to say it, but  
11     obviously with the attendance it's pretty assured  
12     that this is an emotional and important topic that  
13     we're talking about today, so we expect professional,  
14     courteous decorum during this hearing. Every speaker  
15     is important. So I just caution you, as far as any  
16     kind of audible comments or murmuring or so on in the  
17     audience. We're all respected professionals and I  
18     think we need to conduct ourselves accordingly.

19            So let's start with the first person,  
20     Ms. Smith.

21            MS. SMITH: Bruce Storms, M.D. And if  
22     you'd like to have a seat here.

23            And please state your name for the record.

24            BRUCE STORMS: I'm Dr. Bruce Storms, M.D.  
25     from Chickasha, Oklahoma.

1 MR. KELSEY: Okay.

2 BRUCE STORMS: My background is I was the  
3 emergency medicine director at the emergency room in  
4 Chickasha for 41 years. About the last 15 years we  
5 have helped train PAs and had them rotate through our  
6 emergency room for a two-month stint.

7 I've also worked with PAs in my practice  
8 and I've been in Chickasha now for 45 years.

9 I think PAs are an integral part of our  
10 healthcare team, but the emphasis there is "team."  
11 We work together as a team. All of our mid-level  
12 providers have physician supervisors or people that  
13 they collaborate with, and we -- I feel that it needs  
14 to stay the way it is where they do not have full  
15 prescriptive authority for Class II drugs.

16 We've been in the midst of an opioid crisis  
17 for a number of years and we're finally beginning to  
18 get that under control. Giving them full authority  
19 to go out and prescribe Level II narcotics without  
20 supervision would add -- about 20 percent more people  
21 would be able to write for opioids. And I'm worried  
22 about patient safety.

23 The Fentanyl coming on the market is a very  
24 scary drug. You know, as an emergency room physician  
25 we see many drug overdoses, and those that overdose

1 on Fentanyl are almost always lethal.

2 So we don't need to be prescribing more  
3 opioids, we need to be prescribing less. And I think  
4 in certain circumstances a PA should be allowed to.  
5 If they go back and do a pain management fellowship  
6 or they have additional training, then I think we can  
7 look at those on an individual basis in the future.

8 But to come out with a blanket change in  
9 the rules that gives them prescriptive authority I  
10 think puts our patients at risk. And I'm a firm  
11 believer that we put our patients first. And if it  
12 is a little inconvenient, sometimes that's okay  
13 because safety's the most important thing.

14 So I speak against some of the rule  
15 changes, especially in giving PAs full prescriptive  
16 authority over Schedule II. And I think we can look  
17 at it on an individual basis and maintain patient  
18 safety.

19 Thank you for hearing my comments.

20 MR. KELSEY: Thank you.

21 MS. SMITH: Cori Loomis, J.D.

22 CORI LOOMIS: My name is Cori Loomis. I'm  
23 an attorney with Christensen Law Group and I do  
24 mostly healthcare work -- or pretty much all  
25 healthcare work.

1           One of my clients is the OSMA, but I also  
2 represent small, rural hospitals, physician groups,  
3 all types of healthcare providers, and including  
4 physician assistants.

5           And in looking through the rules, as an  
6 attorney and advising clients, I want to be as  
7 precise and clear as I can, which sometimes is not  
8 possible. I realize that. But in looking at the  
9 rules there's some issues that I was hoping the Board  
10 would provide some clarification or more detail on.  
11 And so I'll just go through some of those right now.

12           In regard to delegation, the delegation  
13 right now is very broad. There's basically no  
14 parameters on how physicians and physician's  
15 assistants are to implement that. There is a sample  
16 delegation agreement, but it's two pages, doesn't  
17 have a lot of detail.

18           And so my question for the Board is, in  
19 advising clients, are there any things that should  
20 never be delegated and should there be some  
21 guardrails or parameters put into place that, you  
22 know, we all hope that at the practice level good  
23 judgment will be used, but we all know there's that  
24 small, small percentage of time that maybe it's not.

25           And so should there, for example -- and

1 these are just examples. You should never delegate  
2 surgery or never delegate general anesthesia, and how  
3 should those be defined in the agreement. So that is  
4 one issue I had.

5 Another issue comes up often -- in fact,  
6 physician's assistants ask me this all the time --  
7 and that's about the ability of physician assistants  
8 to establish their own entity to practice through and  
9 in.

10 And I -- Lyle knows I called him about this  
11 a few weeks ago, and checked the PA website and  
12 they're "Frequently Asked Questions," I think, had a  
13 question that was not necessarily correct on there.  
14 And it's whether you can establish.

15 There doesn't seem to be anything in  
16 Oklahoma law that says a PA cannot, under the current  
17 law, so go out and establish their own practice.  
18 They cannot form a professional entity, but they  
19 could still use a regular entity.

20 And in light of the new delegation  
21 requirements and the fact that we've now, in 2015,  
22 removed the on-site supervision requirement, how does  
23 the Board view that, establishing your own practice?  
24 So that's the second one.

25 On prescriptive authority, to me -- and



1 this is very -- again, I'm looking at the law -- the  
2 letter of the law. It is still not clear. And I  
3 would like very specific guidance because I  
4 understand that Senate Bill 1322 was amended and that  
5 reference to a subsection in the PA Act was stricken.

6 But then you go to the Physician Assistant  
7 Act and the exact same language appears to be there.  
8 It was unchanged on the on-site administration. So  
9 I'm trying to reconcile those for my clients and  
10 would like input on that.

11 In regard to the formularies and things  
12 like that, I did serve a term on the nursing board  
13 and so I know from my experience there that -- well,  
14 APRNs cannot still statutorily -- I'm sorry, I'll  
15 wind this up -- cannot statutorily prescribe  
16 Schedule IIs.

17 And so there seems to be -- because, again,  
18 in my mind PAs and APRNs have similar training.  
19 That -- somebody could debate that, I know, but -- so  
20 what is the difference, and explain the fact that PAs  
21 would be able to, under these rules, prescribe  
22 Schedule IIs and APRNs wouldn't?

23 And then in regard to the formulary, I know  
24 that advanced practice nurses do an exclusionary  
25 formula. And the proposed rules reference the

1 American Hospital Formulary Service Information book,  
2 which I guess is proprietary, so I could not look at  
3 it.

4 So it's not clear, again, to me, trying to  
5 interpret it out to my client. Did the rule mean  
6 that you could -- a PA would be able to prescribe  
7 everything listed in that book, which I assume is  
8 everything, or that it could be categorized -- the  
9 formula would be developed and hasn't yet, but with  
10 those categories in mind?

11 I know that the APRNs put a lot of time in  
12 their formulary and looking at it. And even within  
13 the drug classes they can prescribe, not every drug  
14 is included in their formulary. There are some  
15 exclusions, in other words.

16 For example, Ketamine. An APRN can --  
17 that's a Schedule III. APRNs can do Schedule IIIs  
18 but they can't do Ketamine.

19 So those are the issues that I had -- would  
20 like the Board to consider providing additional  
21 clarification on.

22 MR. KELSEY: Do you have that in writing?

23 CORI LOOMIS: I have my outline. I could  
24 leave it, yeah.

25 MR. KELSEY: Okay. If you want to. And

1 date it and sign that and then turn it over, that  
2 would be great. Thank you.

3 MS. SMITH: Pat Hall.

4 PAT HALL: Thank you, Mr. Kelsey.

5 My name's Pat Hall. I've been the lobbyist  
6 for the Oklahoma State Medical Association almost 22  
7 years. I was the lead lobbyist for OSMA on opioids  
8 reform for the last five years.

9 I'm here today representing OSMA and asking  
10 for the Medical Licensure Board to reject the rules.  
11 And we stand in opposition, and our reasoning is, for  
12 the last five years the House of Medicine  
13 collectively has worked to lower the amount of opioid  
14 pills and narcotic pills that have actually been  
15 dispensed.

16 If you'll bear with me for a second, by  
17 allowing full prescriptive authority for PAs of  
18 Schedule IIs will increase the amount of eligible  
19 prescribers by approximately 20 percent. But since  
20 19 -- or since 2018, pills are down 26 percent. This  
21 information was provided by the Oklahoma Bureau of  
22 Narcotics and Dangerous Drugs. Prescriptions are  
23 down 24 percent. Daily MMEs, or Morphine Milligram  
24 Equivalents are -- are down 26 percent.

25 But I think the real key, since 2015 we had

1 372 deaths. The deaths on the last date of 2020 are  
2 down to 219 deaths.

3 I think the Oklahoma State Medical  
4 Association is still very concerned by opening up the  
5 narcotic prescriptions to another 20 percent of  
6 eligible prescribers are going to push the pill  
7 limits back up, pill numbers up, prescriptions back  
8 up and, sadly, we believe deaths are going to go up.

9 The Fentanyl is a dangerous thing. It's  
10 not by prescription, it's certainly -- the majority  
11 of Fentanyl is coming in by illegal methods, so we're  
12 not here today to talk about that narcotic.

13 We're here to really talk about  
14 Schedule IIs. We're here to talk about Hydrocodone,  
15 OxyContin, and the other Schedule IIs. We've made  
16 tremendous strides in Oklahoma.

17 The AMA -- the American Medical Association  
18 just recently put out a notice throughout the  
19 country, "Opioid prescriptions are down 46.4 percent  
20 since 2012."

21 I do not think Oklahoma wants to be a  
22 leader back in opioid usage, opioid prescriptions,  
23 and certainly opioid deaths.

24 Thank you very much for your time.

25 MR. KELSEY: Thank you.

1 MS. SMITH: Mr. Hall, would you like to  
2 leave this with me or --

3 PAT HALL: No.

4 MS. SMITH: You want to keep it. Okay.  
5 Lexie Norwood.

6 LEXIE NORWOOD: Hi. Good morning. Lexie  
7 Norwood with Glenn Coffee & Associates, and I  
8 represent the Oklahoma Academy of Physician  
9 Assistants, the OAPA.

10 And we did submit written responses here,  
11 so I won't go all the way through it, but I will make  
12 a few comments here.

13 The OAPAs respectfully requests that the  
14 medical board adopt the proposed changes here because  
15 they are consistent with current Oklahoma law.

16 Senate Bill 1322 provides clarification on  
17 the authority of physician assistants to prescribe  
18 Schedule II drugs, including opioids.

19 The OAPA has been told several times of  
20 what they need to do to be able to prescribe  
21 Schedule II drugs, and they've done everything that's  
22 been required of them.

23 I would like to say that the plain language  
24 of SB 1322 allows physician assistants to prescribe  
25 these Schedule II drugs as long as they have been,

1 number one, approved by the medical staff committee  
2 of the facility, or, number two, by direct verbal  
3 order of a delegating physician.

4 So PAs can't just prescribe these  
5 Schedule II drugs, it has to be through a delegating  
6 agreement with a physician. And if that physician  
7 does not want to delegate that authority to the  
8 physician assistant, they don't have to.

9 So, for instance, if they want to limit  
10 Fentanyl prescriptions, they can put that in their  
11 delegating agreement that their PAs don't have the  
12 ability to prescribe Fentanyl, if that is what the  
13 delegating physician is worried about.

14 In addition, there's already protocols on  
15 prescriptions, including Fentanyl drugs and opioids  
16 and things like that that the physician assistants do  
17 have to abide by to date.

18 And, you know, with all that being said,  
19 you will hear from other physician assistants here  
20 today, including the president of the OAPA, Keith  
21 Plummer, and he will go into what we are seeing as  
22 far as prescribers having problems with opioids and  
23 what those numbers actually look like, where M.D.s  
24 are prescribing opioids versus physician assistants.

25 So thank you for hearing us today.

1 MR. KELSEY: All right. Thank you.

2 MS. SMITH: Keith Plummer.

3 KEITH PLUMMER: Good morning. My name's  
4 Keith Plummer. I am a practicing PA, have been  
5 practicing rural emergency medicine for the past 26  
6 years, currently practice in Stigler, Oklahoma, and  
7 I'm a resident of Tishomingo, Oklahoma.

8 And on behalf of the academy, I want to  
9 express very strong support for the current proposed  
10 rules as drafted and being considered by this Board.

11 I can personally attest to the necessity of  
12 adapting the rules to allow physician assistants to  
13 have full Schedule II prescriptive authority as  
14 outlined in the delegating agreement between PA and  
15 the physician they practice.

16 Oklahoma is only one of six states in the  
17 United States that does not allow PAs to prescribe  
18 Schedule IIs. There are 44 other states. There's  
19 absolutely zero data that suggest that that causes  
20 problems with patient safety.

21 In fact, according to the National  
22 Practitioner Databank, over the past 20 years there  
23 have been 4,366 adverse reports for physicians and  
24 186 reports for physician assistants. And correcting  
25 for the difference in numbers between physicians and

1 PAs, that's approximately a 3.6 multiple of adverse  
2 events reported for physicians rather than PAs.

3 Up until 2014, PAs could prescribe HCPs,  
4 Hydrocodone Combination Products, and there wasn't a  
5 problem then. It was rescheduled in 2014 to  
6 Schedule II and then it was taken away.

7 Just as an example -- and this is just one  
8 of many -- I had a patient that had a kidney stone.  
9 Came in on a Friday night. Couldn't prescribe  
10 Schedule II, sent him home, came back the next day  
11 and I had to admit him to the hospital for pain  
12 control because we couldn't give him a decent pain  
13 medication.

14 Patients we serve in rural Oklahoma deserve  
15 to receive the very best treatment possible. This  
16 includes the ability for PAs to prescribe  
17 Schedule IIs, and only when the delegating agreement  
18 with a physician reflects this authority.

19 Also, the academy supports the proposed  
20 rules to ratios between PAs and their physicians.  
21 The PA practice model has changed dramatically over  
22 time and certainly in my career. The proposed rules  
23 allow for the ratios to more accurately reflect  
24 modern practice.

25 Finally, I value my relationship with my



1 physician I work with and I believe these physicians  
2 should have the authority and power to determine how  
3 we practice with the team.

4 In closing, there is no data to support  
5 that having PAs -- giving PAs the ability to  
6 prescribe Schedule IIs would, in fact, affect patient  
7 safety, and anyone that says otherwise is ignorant of  
8 the data or has ulterior motives. Thank you.

9 MR. KELSEY: Thank you.

10 MS. SMITH: Jeff Burke.

11 JEFF BURKE: All right. Thanks for  
12 allowing me to speak today. This is my first public  
13 comment period, so just interesting and fascinating  
14 to see the process go forward, so -- just how our --  
15 our government works.

16 So my name is Jeff Burke. I'm a PA. I've  
17 been a practicing PA for 13 years. I spent my entire  
18 practice working in cardiac electrophysiology at the  
19 Oklahoma Heart Hospital, so -- and I truly love what  
20 I do.

21 And I am the chair of the PA advisory  
22 committee and was involved pretty heavily with --  
23 with drafting the current rules. And, of course, you  
24 know, this was -- been going on for, you know, about  
25 three years now. These rules are reflecting the

1 changes in Senate Bill 1915 to both -- that our  
2 government -- you know, both houses of the  
3 legislature and signed by the governor.

4 So -- and just -- and the framework of  
5 this -- and, you know, this has been talked  
6 extensively -- is that the statute or the law trumps  
7 the rules. So -- so, you know, the statute is the  
8 "skeleton" and the rules are "fill in the gaps."

9 And the reason this is done -- and this is,  
10 like, a lot of, you know, legal precedent here -- is  
11 that this doesn't task our legislature with the  
12 minutia of everyday practice. And that's where, you  
13 know, a medical board with -- you know, made up of  
14 professionals, whether it be pharmacists or  
15 physicians or PAs, can fill in those finer details.  
16 So that's the framework and that's how this was --  
17 the rules were drafted and that's where the  
18 perspective is coming from.

19 So a few things. Delegating physician that  
20 goes from supervising physician, that is just a --  
21 merely updating that language from Senate Bill 1915.

22 A few other things as far as Schedule IIs.  
23 So the statute has actually said that PAs can write  
24 for Schedule IIs since about 2001.

25 The rules, on the other hand, have left

1 that out as far as that's concerned.

2 Now, PAs can and have during this time,  
3 been able to write for inpatient Schedule IIs. And  
4 we do this with the sickest patients, right? The  
5 highest acuity, life-threatening situations. And we  
6 have to do that as part of daily practice. And so  
7 these are the patients who you would be most  
8 concerned about writing a Schedule II with, and it's  
9 been done so safely and for -- for many years.

10 Keith Plummer and many other people have  
11 said that PAs have, you know, a very, very low  
12 reporting to the National Provider Database.

13 We also have the lowest, or extremely low,  
14 of DA adverse events. Now, this is in Oklahoma  
15 specifically, but this is not just Oklahoma. This is  
16 a national trend, and specifically this occurs in  
17 other states that have Schedule IIs. There's an  
18 extremely high percentage of the country that has  
19 Schedule II outpatient prescriptive authority. They  
20 also have the lowest. Some of them have, you know,  
21 no ratios and a few have independent practice.  
22 There's no difference in those states.

23 So, basically, PAs are very safe  
24 prescribers, very careful, cautious. They have the  
25 education, training and experience to do so and do so

1 well. They've done it for many years already in the  
2 highest acuity setting, the sickest patients.

3 There's already pretty significant  
4 guardrails that are up. There is Section 2309(i)  
5 that guides all prescribers. Okay? So, you know, it  
6 gives very specific details and restrictions as far  
7 as what any person can write for any narcotic. Okay?  
8 And this does not, you know, limit to Schedule II  
9 specifically. So -- and this is an increase and I  
10 think that's where we've had some positive  
11 improvement in -- in the opioid issues.

12 So now -- and there's also a waste of  
13 resources. So Keith has said -- and he gave one  
14 example where -- we've heard from a lot of different  
15 people throughout -- a lot of different PAs  
16 throughout the state and they've had similar things  
17 where instead of able to give an outpatient  
18 Schedule II, they have to admit the patient to give  
19 pain control. This can be with a child, this can be  
20 with an adult. And so that's a waste of our  
21 healthcare resources and time. And if you're that  
22 person, if you're that patient, or if that's your  
23 family member or loved one, you don't want to see  
24 them suffering and have to do something and waste  
25 their time doing all of that.

1           So -- and on top of that --

2           MR. KELSEY: I'm going to need to call  
3 time, so --

4           JEFF BURKE: Three minutes is what you  
5 said?

6           MR. KELSEY: Yeah. Yeah.

7           JEFF BURKE: Okay. I'll wrap it up. Thank  
8 you.

9           So with that, in the efforts of time, you  
10 know, saves -- saves -- best practice. Okay? So --  
11 so really improves the lives and -- of our fellow  
12 Oklahomans. And that's what we're all about. We're  
13 all about patients.

14           I can go on at length about the details,  
15 but I don't think time will allow.

16           But I fully support the rules. It was a  
17 collaborative process with multiple different groups  
18 over three years. Okay? So -- so we've included as  
19 many people as possible to do all of that.

20           And so the rest of it is updating, you  
21 know, language, kind of streamlining that and  
22 reflecting our current practice.

23           Thank you all very much for your time.  
24 Appreciate it.

25           MR. KELSEY: Thank you.

1 MS. SMITH: If you want to provide your  
2 written comments to me, I'll make sure that --

3 JEFF BURKE: I have them kind of  
4 chicken-scratched (indicating), so --

5 MS. SMITH: Oh, I see. Okay. All right.

6 JEFF BURKE: I can do something for later,  
7 though.

8 MS. SMITH: Okay. All right. Thank you.  
9 James Kennedye, M.D.

10 MR. KENNEDYE: Thank you very much. Good  
11 morning. So those of you that don't know me, my name  
12 is James Kennedye. I'm an emergency physician here  
13 in Oklahoma representing the Oklahoma College of  
14 Emergency Physicians. And I am from Oklahoma and I  
15 was trained at the University of Oklahoma College of  
16 Medicine, did my residency training at Washington  
17 University in St. Louis, and had fellowship training  
18 and graduate training at Harvard School of Public  
19 Health and Harvard Medical School.

20 I am current president of the Oklahoma  
21 College of Emergency Physicians and I spent the  
22 last -- been a physician for 24 years, having spent  
23 the last 20 years here in Oklahoma practicing in  
24 large trauma centers, including the University of  
25 Oklahoma Medical Center, Trauma 1, Saint Francis

1 Hospital, the largest emergency department in our  
2 state of Oklahoma, Hillcrest Medical Center, Baptist  
3 Medical Centers, and I worked with Dr. Storms at  
4 Chickasha at one point in time. Also worked at  
5 Indian Health.

6 And I'm here to read a statement from the  
7 Oklahoma College of Emergency Physicians. And this  
8 has gone through our Board and through our entire  
9 membership throughout the state. So we -- we got --  
10 we got okay on this.

11 So I'm saying, "Dear Ms. Smith and the  
12 Oklahoma Board of Medical Licensure and Supervision,  
13 the American College of Emergency Physicians is the  
14 largest emergency medicine specialty organization in  
15 the world and our annual scientific assembly is the  
16 largest gathering of emergency physicians worldwide.

17 "The Oklahoma College of Emergency  
18 Physicians, OCEP, is the state chapter of ACEP. It  
19 is made up collectively of our most highly trained  
20 board-certified emergency specialists practicing in  
21 tertiary, community, rural, military and Indian  
22 Health facilities statewide.

23 "Most of us had the opportunity to work  
24 closely with emergency department physician  
25 assistants, or PAs, as well as advanced practice

1 nurse practitioners, APRNs sometimes collectively  
2 referred to as APPs or Advanced Practice Providers or  
3 MLPs, Mid-Level Providers, in emergency departments  
4 across the state.

5 "We feel that PAs are a highly trained  
6 medical provider that work extremely well in a  
7 collaborative physician-led practice environment. We  
8 depend on their expertise and valuable assistance  
9 daily. However, given that the training and  
10 experience of a board-certified physician far exceeds  
11 that of a physician assistant, we feel that we are  
12 uniquely qualified to weigh in on some of the  
13 proposed changes and language to physician assistant  
14 administrative rules.

15 "Number 1: With regards to 435:15-1.1.1,  
16 Differing Roles, Definitions and Languages.

17 In days past, medical diagnosis, treatment  
18 and personnel was limited to physicians, nurses, and  
19 a few ancillary staff. Today the proliferation of a  
20 multitude of providers in clinics and hospitals have  
21 provided much-needed assistance in the clinical  
22 world, but also confusion to the patients and  
23 consumers.

24 "The physician assistant profession was  
25 created by physicians in the late 1960s and 1970s



1 initially from a pool of Army combat medics and Navy  
2 corpsmen with experience in the Vietnam War to assist  
3 with procedures and tasks performed by physicians.

4 "Eventually, robust curricula were  
5 established at medical universities across the U.S.  
6 and they began their intended role of assisting  
7 physicians in necessary clinical work. They had and  
8 still do have far fewer academic requirements for the  
9 PA degree than the academic requirements, rigor and  
10 time required in a physician, M.D. or D.O. training  
11 and never were intended to be a replacement for a  
12 physician. However, in our experience there has been  
13 a slow drift of PAs being utilized as independent  
14 providers in clinics and hospitals, a practice  
15 usually driven by economic incentives both by the  
16 employer and the employee, or the PA.

17 "Following this, there's also been an  
18 accompanying drift in the language describing the  
19 role of the PA and the relationship with the  
20 physician. Some PAs are also calling for a change in  
21 the profession title from physician assistant to  
22 physician associate.

23 "We maintain that the gold standard for  
24 patient care is one led by a board-certified  
25 physician in whatever clinical area may be relevant

1 for the patient at hand.

2 "This is no slight on our PA colleagues.  
3 Again, they are an invaluable resource with a great  
4 deal of general expertise that is highly valued to  
5 physicians.

6 "We also acknowledge that there is a great  
7 deal of variation between PAs in their clinical  
8 acumen as well as age and experience. We believe  
9 most emergency physicians in Oklahoma have had the  
10 opportunity to work with many PAs and feel like --  
11 most of us feel like we do supervise them and not  
12 merely delegate tasks to them, much in the manner we  
13 supervise our resident or physicians in training.

14 "Therefore, we disagree with the  
15 characterization and we feel it would codify in law  
16 language that is misleading and feel that the  
17 supervisory language should remain as is.

18 "While you may, at times, simply delegate a  
19 patient care task to a PA, the overall relationship  
20 is still that of supervision and should never be  
21 looked at as an overarching simple delegation of  
22 patient care.

23 "Additionally, physicians are ultimately  
24 responsible and legally liable for patient outcomes.  
25 It's important to emphasize that this stance is not

1 merely protecting physicians' scope of practice or  
2 their turf. There is a marked and quantifiable  
3 difference in PA and physician training and  
4 experience.

5 "This is an opinion held, not only by most  
6 physicians but by, most poignantly, among physicians  
7 who used to practice as PAs and now we're in -- and  
8 now we're physicians that are in position to know the  
9 difference firsthand.

10 "A common sentiment that we hear these  
11 folks say is, 'I didn't know what I didn't know when  
12 I was a PA.'

13 "Indeed, PAs have access to attend medical  
14 school, the terminal degree, if and whenever they  
15 feel the calling to become a physician, and many do  
16 just that.

17 "As mentioned, there is a growing confusion  
18 among the general public. What is the difference  
19 between differing providers? At the end of the day,  
20 our patients are all Oklahomans who have a medical  
21 need or are ill and simply want to feel better and  
22 want the best for themselves and their families."

23 MR. KELSEY: Dr. Kennedye. I'm going to  
24 need to call time.

25 MR. KENNEDYE: "We offer this advice to

1 help stem the tide of confusion and ensure patient  
2 safety."

3 And I'll turn this statement in to you.

4 MR. KELSEY: Great. Thank you.

5 MR. KENNEDYE: Thank you very much.

6 MS. SMITH: Would you like to sign and date  
7 it, please?

8 MR. KENNEDYE: Sure.

9 MS. SMITH: Sheila Walker.

10 SHEILA WALKER: Good morning, my name is  
11 Sheila Walker. I appreciate the opportunity to speak  
12 before this committee and in this public hearing.

13 I'm a child of Oklahoma. My parents  
14 descended from Native Americans and from folks that  
15 were in the back of a wagon during land runs.

16 I have lived in rural Oklahoma. I still  
17 own property in a ranch endeavor, but I have  
18 primarily, since graduating from at that time the one  
19 and only physician associate program in Oklahoma,  
20 been in specialty care, primary care, and tertiary  
21 care in the largest medical systems in the state.

22 I strongly endorse -- ask the Board to  
23 endorse the law it is presented. As some things are,  
24 at times, addressed with fear, in trepidation,  
25 cautiousness and planning are a different approach.

1           Also, my physician colleagues here have  
2           voiced their concern over blanket writing of  
3           Schedule IIs. The comments and facts have been  
4           presented that in states that allow Schedule IIs  
5           there's not a overwhelming issue with PAs writing for  
6           those drugs.

7           Likewise, what it said with Hydrocodone  
8           being a prescribed drug under PA authority, that is  
9           delegated by their physician team. I am trained in a  
10          team practice by a profession that, by their own  
11          instigation, made it a law that we have annual  
12          mandatory training to maintain our licensure on  
13          controlled substances and addiction medicine.

14          In 1993, before this was ever an issue, I  
15          also have a profession that, indeed, was generated  
16          because of the lack of medical care available in  
17          rural areas and as a complete issue across the  
18          nation, which also still is ahead of us, but I also  
19          was trained in the team model. I don't propose to be  
20          a physician. I am a PA. However, during this time I  
21          have -- during my practice -- seen physicians  
22          encourage that unmatched graduates of a medical  
23          program be allowed to practice medicine without any  
24          additional training.

25          I have seen and personally -- from the time

1 we could look at the database when it was not  
2 mandated -- reached out to what I would liken to  
3 puppy mills of physician practices that wrote  
4 hundreds of prescriptions of medication, encouraging  
5 them to look at the patients who I shared with them  
6 in care on concerns that I had on the number of  
7 Hydrocodone, Oxycodone, Xanax, and other things all  
8 at the same time. And I will be quite frank, I was  
9 belittled and ridiculed when I made those phone  
10 calls.

11           Again, I think that there is absolutely a  
12 team model for what I do and what my profession does.  
13 I think that decisions on ratios and on any  
14 prescriptive ability should be at the practice level.  
15 I have done adult medicine. My master's training  
16 before this was in geriatrics. I had no desire to  
17 practice pediatrics and will not. I know that's a  
18 simplest (sic) statement, but I think as a  
19 practitioner and as someone that is an Oklahoman, has  
20 family with deep roots in this state, appreciates the  
21 rural and the metropolitan needs of patients, for us  
22 to sustain a quality of healthcare, the ratio, the  
23 prescribing rules in law should be endorsed and  
24 adopted.

25           I thank you for your time and opportunity

1 to speak.

2 MR. KELSEY: Thank you.

3 MS. SMITH: Arnulfo Garcia.

4 I probably didn't pronounce your name  
5 correctly.

6 ARNULFO GARCIA: That's fantastic.

7 MS. SMITH: I apologize. You can get it  
8 right.

9 ARNULFO GARCIA: That is fantastic. That's  
10 why I go by "Alex."

11 Good morning. And before I begin, I'd just  
12 like to say to all my colleagues here, and these  
13 D.O.s or M.D.s, the doc, I believe that we are here  
14 with the same purpose.

15 In my mind, this is not about PAs or about  
16 docs, this is about my patients. And I explain -- by  
17 the way, my name -- I am a practicing PA and I  
18 endorse the -- the rules as stated. I have been  
19 practicing in critical access hospitals, emergency  
20 medicine for my entire career, and I have seen more  
21 cases than can be described in a whole day here that  
22 will benefit from these changes.

23 MS. SMITH: I'm sorry to interrupt, but  
24 could you please state your name correctly on the  
25 record?

1           ARNULFO GARCIA: Yes.

2           MS. SMITH: Thank you.

3           ARNULFO GARCIA: Yes. My name is Arnulfo  
4 Alexander Garcia.

5           MS. SMITH: Thank you.

6           ARNULFO GARCIA: Thank you.

7           And I will address this in the same way  
8 that I used when I taught students at the University.

9           I will begin with a case. And just  
10 entertain for a moment and imagine this is a  
11 64-year-old male that tripped and fell and lived with  
12 the diagnosis of a humerus fracture. In this day and  
13 age, the treatment for those is just in a sling and  
14 pain control until they follow up with their  
15 orthopedic physician.

16           And I will refer back to this case as we  
17 move along, but I'd like to then move to talk to you  
18 about my oath. I remember all of us swearing that  
19 oath and I remember that the primary purpose of our  
20 career was our patients and to care for them.

21           Then I'd like to move to speak about  
22 evidence-based medicine. Those who actually endorse  
23 it and practice it realize that at the end, you come  
24 up with a diagnosis, you come up with treatment  
25 plans, and you're intended to sit down and speak to



1 the patient or their families and explain to them  
2 what the options are for them. You -- you share the  
3 pros and cons of each and then they help you to  
4 choose a path where you're going to go.

5 Now I'd like to imagine that that  
6 64-year-old male is you.

7 And all I'm asking here is to be able to  
8 offer you all of the options so that you get the --  
9 you get to choose which one is best for your case.  
10 Given all the information, the pros and cons of each,  
11 so that we can -- so that I can fulfill my oath. I  
12 can practice evidence-based medicine and all of this  
13 under the supervision and collaboration with my  
14 supervising doc. He or she can decide, on my  
15 practice disagreement, whether or not she even  
16 permits it.

17 So the issue today is really not about any  
18 of this -- this other distracting ideas that are  
19 being presented.

20 And with this I'll close, and I thank you  
21 for your time.

22 MR. KELSEY: Thank you.

23 MS. SMITH: Allison Garrison.

24 ALLISON GARRISON: Good morning. My name  
25 is Allison Garrison. I'm a PA, have been a PA for 20

1 years -- a little over 20 years. I have been a  
2 practicing PA in family practice, I have taught for  
3 the PA program, and then I have also worked for the  
4 OAPA as a leadership and advocacy liaison for the  
5 last few years.

6 I worked very hard on this law -- these  
7 laws, as well as helped with these rules and worked  
8 with Lyle Kelsey and Michael Leake with the D.O.  
9 board on trying to negotiate and come to some terms  
10 on a few of these things.

11 There is, of course a lot of passion that's  
12 involved, I think, on all sides with all of these  
13 things and I would just like to address a few of the  
14 concerns that I've heard this morning.

15 I want to thank the physicians who have  
16 spoke this morning. Thank you for the things that  
17 you have said, of course, about PAs, and I want to  
18 echo a lot of those sentiments about the way that we  
19 feel about physicians and the team-based practice.  
20 That is something that we, as PAs, also feel very  
21 strongly about. We value our relationships with  
22 physicians and agree with you that it is a team.

23 We love to collaborate and work with  
24 physicians as a team and we -- none of these rules,  
25 none of these laws talk about practicing without

1 supervision, so I want to make sure that that is  
2 reiterated.

3           These -- there has to be a practice  
4 agreement in place for a PA to practice. You have to  
5 have a license, you have to be in good standing. The  
6 physician or physicians that you are working with  
7 also have to have a license and be in good standing.

8           If the PA -- this has been said, but if the  
9 PA is going to prescribe outpatient Schedule IIs, the  
10 physician has to agree with that. And that can be  
11 outlined in that delegation of practice agreement.

12           A PA cannot establish their own practice  
13 without a delegating physician. That is a big  
14 difference between PAs and nurse practitioners. I  
15 think something was said about nurse practitioners or  
16 APRNs and PAs having similar training. That could  
17 not be further from the truth, actually. PAs and  
18 nurse practitioners are trained very differently.

19           PAs are trained in the medical model under  
20 medical schools. PAs are trained in the classroom,  
21 not online.

22           Most nurse practitioner schools are online.

23           PA practice is -- PA training is in the  
24 classroom. Also, our training is extremely rigorous.  
25 You cannot work. You cannot take a job. Your job is

1 PA school.

2 That schooling is about half -- nurse  
3 practitioner school is about half to a third of what  
4 PA school is, both in the didactics and in the  
5 clinical rotations.

6 And so there is a huge difference between  
7 PAs and nurse practitioners, yet PAs -- or nurse  
8 practitioners -- excuse me -- nurse practitioners can  
9 open their own practice. PAs cannot.

10 Nurse practitioners do not have to have a  
11 practice agreement with a physician. PAs do.

12 Nurse practitioners only have to have a  
13 physician on their license for prescriptive authority  
14 only. That is their only tie to a physician. Vastly  
15 different from a PA.

16 PAs very much enjoy their practice with  
17 physicians. Unfortunately, in the state of Oklahoma  
18 we are a very largely rural state. And if you look  
19 on this Board's medical -- this Board's website you  
20 can see that currently more than half of the counties  
21 in Oklahoma are underserved. There are just not  
22 enough physicians to go around.

23 That is why we have to have the ability for  
24 PAs to go out into those areas. We have to have the  
25 ability for these ratio provisions so that PAs can

1 serve those populations, not without supervision, but  
2 with a delegation agreement.

3 I think it was said that we would be  
4 increasing the eligible prescriptions by 20 percent.  
5 That is just not right. PAs already have the ability  
6 to write for Schedule IIs, both inpatient and  
7 outpatient. We've been writing for Schedule IIs  
8 inpatient for decades. I believe, in fact, since the  
9 PA profession was born 50 years ago. The way that it  
10 has been is that PAs would then have to find their  
11 delegating or supervising physician to prescribe  
12 those prescriptions for the patient/outpatient. And  
13 so we're not increasing that at all.

14 MR. KELSEY: I'm going to need to call  
15 time.

16 ALLISON GARRISON: Sure. I understand. I  
17 appreciate your time. Thank you very much.

18 MR. KELSEY: If you have those written  
19 comments and would like to turn those in, you're  
20 certainly welcome to.

21 ALLISON GARRISON: Thank you very much.

22 MR. KELSEY: Thank you.

23 MS. SMITH: And Sandhu.

24 IFTIKHAR SANDHU: Good morning. My name is  
25 Iftikhar Sandhu. And my colleagues have already said

1 enough, but I -- I'm actually from Pakistan, was born  
2 in Pakistan, made United States my home 32 years ago.  
3 And I've lived -- lived in Oklahoma for 31 years and,  
4 unfortunately, one of the things I'm seeing when I  
5 grew up in a village, that in rural area there is  
6 enough -- there is not enough healthcare.

7 So I remember when I was a child my mother  
8 had asthma and I had no clue what to do with her. So  
9 there was a guy, he was not (phonetic) medically  
10 trained, so I used to take my mother to him at  
11 1:00 in the morning and he will give her some sort of  
12 shot. I am pretty sure it was a steroid shot, so she  
13 would start feeling better.

14 And I was -- served in Oklahoma in  
15 inpatient cardiology, inpatient internal medicine,  
16 rural ER, and currently I work in urgent care.

17 And as my colleague and our physician  
18 colleague have said, because we are a team. And  
19 this -- these proposed rules I strongly support them  
20 because it would modernize our physician and PA and  
21 medical team and will serve us, our patient, in  
22 future better.

23 Thank you for your time.

24 MR. KELSEY: Thank you.

25 MS. SMITH: Was there anyone who signed in

1 to speak that I have missed calling?

2 All right. I think that's it.

3 MR. KELSEY: Okay. That concludes the  
4 public hearing. If you have some comments that you  
5 wrote out but decided not to speak, you certainly can  
6 turn those in. Date and sign those.

7 If there's no other comments -- okay. We  
8 are adjourned. Thank you for coming.

9 (Hearing adjourned at 10:56 a.m.)

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